# Food Reserves: Institutional Mechanisms

Daryll E. Ray

University of Tennessee Agricultural Policy Analysis Center

Food Reserves Pubic Briefing
Washington DC
October 15, 2009



## Important Functions of Reserves

- Mitigate short-term supply disruptions and sudden demand spurts
  - . Community/local level
  - . National/regional/continental levels
  - . Global level
- " Stabilize world prices
  - . For consumers on high end
  - . For farmers on low end



# Reserves Counterarguments

- Commercials argued they would provide reserves
  - . Government % aterference + not needed
- " Not to worry
  - . Free trade will guarantee availability from one country or another
- Too expensive
  - . Procurement and storage costs are too costly
- " Requires a large physical stock



# Argument Analysis

## " Assertions not always true

- . Commercials have no incentive to hold stocks
- . Supply disruptions can affect more than one supplier in a given year
- One has to compare costs of storage against a no-reserve alternative
- Presence of reserve stocks calms market behavior
- Overriding Issue: Countries view food as a national security issue



## Reserves Are Not a New Idea

## " Egypt

- . 1750 BC
- . Biblical story of Joseph and Pharaoh
- . 7 fat years followed by 7 lean years

## " China

- . Beginning in 54 BC
- . Had its ups and downs over period of 2,000 years
- . %Gonstant Normal Granary+
- China currently holds large stocks for domestic needs



## **US Experience**

#### " United States

- . 1929-1996 AD
- . Federal Farm Board stock holding in attempt to stabilize price
- . Commodity Credit Corporation
  - Stabilize price
  - Ever Normal Granary
  - Manage supply
- . Factors that brought reserves i nto disrepute
  - Inconsistent management or mismanagement by those who did not believe in rationale for reserves and price stabilization
  - Dumping of excess on world market



#### Institutional Mechanisms

- Community/local reserves
  - . Traditional family-level risk mitigation
  - . Individual storage in shared facility
    - " Could include micro-lending
    - "Build up of stocks to withstand normal weather variation – each farmer leaves a portion of production in facility each year if possible
    - " Local governance via cooperative structure
    - Coordinated with other communities



#### Institutional Mechanisms

- " National/regional/continental reserves
  - . Multiple sources for food emergencies
  - National and regional federations of cooperatives working together
    - " Means of coordination of local food reserves for interchange and support
  - . Governance based on cooperative principles



## Institutional Mechanisms

- "Stabilize world supply and prices
  - . Responsibility of major producers and exporters to adjust production needs
    - " Residual suppliers
  - . Institutional framework
    - " Politically independent
    - Create International Reserve Board made up of National/Regional chairs with a chair to serve as public face
    - " Legitimated by UNCTAD or FAO



#### Additional Comments

- We must have a reserve stock system as a component of a food security program
- We need a system to make food available to the one billion currently experiencing chronic hunger
- Oversupply is the long term problem that will plague farm prices
  - In addition to reserves we must institute a mechanism for supply control among major producers and exporters



#### Additional Comments

- We always want to have an overcapacity in food production
  - The challenge is to manage that capacity in order to meet the need of the world's citizens
- "Supply management tools including reserves have been called "the failed policies of the past," but in reality are essential components for ensuring food security and stability for the world's population



# Thank You

#### **Agricultural Policy Analysis Center**

The University of Tennessee 310 Morgan Hall 2621 Morgan Circle Knoxville, TN 37996-4519

www.agpolicy.org





# **Weekly Policy Column**

To receive an electronic version of our weekly ag policy column send an email to:

## dray@utk.edu

requesting to be added to APAC's Policy Pennings listserv





## Historical Overview



